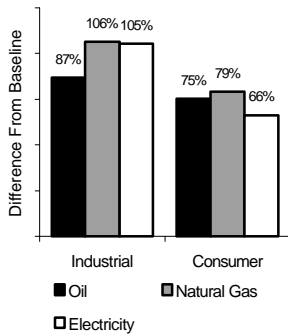




Global Warming: The High Cost of the Kyoto Protocol Impact on Wyoming

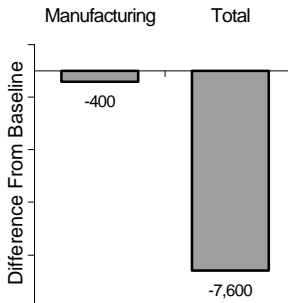
Energy Prices

Wyoming manufacturers would see natural gas prices approximately double.



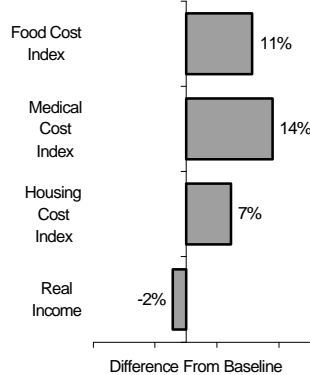
Employment

Wyoming would lose 400 manufacturing jobs.



Consumer Income and Prices

The cost of housing, medical care, and food would rise while incomes would fall.



In December 1997, the Clinton Administration agreed to the Kyoto Protocol, an international treaty that would legally bind industrialized countries to reduce their greenhouse gas emissions. US emissions would be limited to 7% below 1990 levels by late next decade. Meeting this goal would be a daunting task, as carbon emissions from the energy sector are expected to exceed the Kyoto goal by more than 37%. WEFA estimates that to achieve the Kyoto goal would require a carbon permit fee of \$265 per metric ton added to energy prices, resulting in:

- A hike in gasoline prices of nearly 65 cents a gallon
- A doubling of electricity and energy prices for consumers and businesses

The Kyoto Protocol Would Slow Economic Growth and Cost US Jobs

The Kyoto Protocol is supposed to be an international agreement, but 134 of 160 negotiating nations said that the US and other industrialized countries should bear the entire burden. China and India were particularly emphatic, saying that they will never participate in a global effort to reduce greenhouse gas emissions. If key developing nations continue to exempt themselves from the Kyoto Protocol, WEFA estimates that by 2010 the US would:

- Lose 2.4 million jobs
- See a 3.2% drop in U.S. annual output (GDP)
- Lose \$300 billion annually, or more than total expenditures on elementary and secondary education

Wyoming Would Lose 7,600 Jobs and \$116 Million in Tax Revenue

While developing nations would get a free ride under the Kyoto Protocol, state and local economies would not. Implementing the agreement would raise energy costs and slow economic growth. In 2010, WEFA estimates that Wyoming would:

- Loss of 7,600 jobs, including 400 manufacturing jobs
- See an unemployment rate as high as 8.3%
- Lose \$116 million in tax revenue, reducing the state's ability to provide social services when the need for such services would be increasing

The Kyoto Protocol Is Not the Only Option

WEFA's analysis shows severe economic consequences for US consumers if the Kyoto Protocol is implemented. Only near-term catastrophic global climate change would justify imposing these costs on US businesses and consumers. As global warming may be gradual and largely due to natural forces, a better strategy to alleviate this potential global threat may be the use of longer-term opportunities, such as:

- Expanding voluntary efforts to limit greenhouse gas emissions
- Supporting scientific research and educational programs on climate
- Investing in the development and deployment of new technologies

Business Impacts: Wyoming

Four-hundred manufacturing jobs would be lost by 2010, as Wyoming companies become less competitive in international markets.

Wyoming's manufacturing sector would be harmed more than the US average. Manufacturing employment would decline by 3.5% (400 jobs) in Wyoming by 2010 relative to the baseline forecast, while the national average would fall 3.3%. The competitive position of manufacturers located in the state would be eroded due to rising costs, especially relative to non-participating developing countries. Industrial electricity prices would rise 105.3% by 2010 relative to the baseline (i.e., the price level without an emissions-reduction policy). The service sector's large role in the state economy and global trade would be impacted.

Energy Prices

Industrial natural gas prices would rise by 106% in 2010 versus the baseline.

Sharp increases in fuel and electricity prices would be felt across the nation. Industrial firms in Wyoming would be burdened in the global competition for markets with price increases of 106% for delivered natural gas and 105% for electricity by 2010 versus baseline levels.

Output

Real gross state product would fall by 4.7% in 2010 relative to the baseline.

Imposition of carbon permit fees would significantly impact the overall level of output as well as the composition of output in the state. Real gross state product would fall 4.7% below the baseline in 2010. The mining sector would experience the greatest loss in output in percentage terms under the alternative carbon fee scenario, since the large coal mining segment would realize one of the most severe job losses. The next largest percentage declines would occur in the trade, manufacturing, and transportation, telecommunications, and utilities sectors. The cumulative result of sharply higher energy prices would gear Wyoming toward even greater reliance on service industries.

Employment

Wyoming would lose 7,600 jobs by 2010 relative to the baseline, with manufacturing bearing the brunt of losses.

Total employment is projected to fall 7,600 jobs below the baseline in 2010. The largest percentage and absolute decline would be in the mining sector. The next largest declines in jobs would occur in trade followed by services, where 2,200 and 1,300 jobs, respectively, would be lost in 2010.

Wages & Salaries

Real wages and salaries in manufacturing would decline by 2.3% in 2010 versus the baseline projection.

Wages and salaries would fall under the imposition of a carbon permit fee. Rising costs must be offset by lower real wages as economies attempt to retain their competitive position. In Wyoming, real manufacturing wages would decline by 2.3% in 2010 relative to the baseline. Real private non-manufacturing wages would fall 1.7% below the baseline forecast.

Consumer Impacts: Wyoming

Limiting greenhouse gas emissions would cost each state resident \$232 of their real annual disposable income by 2010.

If the Kyoto Protocol were implemented, consumers would be squeezed by slower increases in income and the rising costs of basic necessities and other goods and services. Due to the severe loss of employment under the Kyoto Protocol, real personal income in Wyoming would decline. Meanwhile the cost of energy to consumers would increase dramatically. Prices of home heating oil, natural gas, and electricity would rise along with the costs of non-energy goods and services such as medical care, food, and housing. The cumulative result would be a continued erosion of consumers' purchasing power.

Income

Real personal income would fall by 2.2% compared to the baseline in 2010.

Real income growth would slow along with the loss of jobs. Wages in manufacturing are higher than in most nonmanufacturing industries and the accelerated shift of economic activity and jobs towards service industries would further reduce income growth. By 2010, relative to the baseline forecast real disposable income per capita would decline by \$232, and real total personal income would decline by 2.2%.

Energy Prices

Residential energy prices would increase by at least 66% in Wyoming relative to the baseline.

Residential consumers would face a substantially higher energy bill under the proposed measure. Residential prices for energy would rise significantly above baseline levels in 2010: natural gas (79%), electricity (66%) and home heating oil (75%). The price of motor gasoline would also increase 46% relative to the baseline.

Housing

Housing prices would be 7.3% higher by 2010 relative to the baseline.

Housing prices are also projected to increase faster under the carbon abatement scenario. Housing prices would increase by 7.3% more than they would in the baseline projection. In Wyoming, housing prices would escalate at a slower rate than the national average, thus reflecting the net out-migration projected for the state due to the great loss of employment opportunities.

Medical Expense

Medical costs would rise by 14% relative to the baseline in 2010.

Under the carbon abatement scenario, a comparable set of medical services would cost 14% more relative to the baseline projection. Higher medical care prices would lower purchases and the health of the average consumer would suffer as a result.

Food

Food costs would be 11% higher in 2010 than in the baseline.

Under the carbon limit scenario, food prices would be 11% higher than the baseline in 2010. Because food is a necessity, there would be little decline in the amount purchased per household. Therefore, most households would bear the total increase in food costs.

Government Impacts: Wyoming

Wyoming tax revenues would be reduced by \$116 million and the unemployment rate would approach 8.3% in 2010.

Wyoming would face a possibly significant decline in tax revenue associated with the imposition of policies aimed at meeting the Kyoto Protocol target. Federal, state, and local tax revenues could decline 8.6% below baseline projections in 2010. This has significant implications for public policy, which would be exacerbated by increased unemployment. Specifically, Wyoming's unemployment rate is expected to approach 8.3% in 2010. With increases in unemployment and decreases in revenue, the state would be confronted with a daunting problem: how to provide support for its unemployed workers.

Gross State Product

Real output in Wyoming would fall by \$785 million relative to the baseline in 2010.

Adopting carbon emission limits would put Wyoming at risk of losing \$785 million real dollars of output in 2010 relative to the baseline projection. In percentage terms, the state stands to lose approximately 4.7% of its potential output, as economic growth slows. The mining sector would suffer the most severe decline in real output, but the manufacturing and service sectors would lose \$439 million in real output in 2010 versus the baseline.

Tax Revenues

Tax revenues would fall by 8.6% in 2010.

As a result of the imposition of a global agreement to limit carbon emissions, real tax revenues in Wyoming would fall 8.6% below the baseline projection in 2010. As a percentage of gross state product, baseline tax revenues would be 8.1%. This assumes no changes in tax policy in Wyoming. If taxes were raised to offset the projected loss of tax revenues, its competitiveness relative to other states would decline and further reduce economic activity in the state.

Unemployment and Net Migration

The unemployment rate would rise to 8.3% in the carbon abatement scenario in 2010.

As a consequence of implementing the Kyoto Protocol, Wyoming is projected to lose more jobs on a percentage basis than the US average. As a consequence of the carbon abatement policy, the steady loss of jobs would be partially accommodated through out-migration, but still would result in an increase in the number of unemployed workers. For Wyoming, the unemployment rate is expected to increase from the 1996 level of 5.0% to 5.5% in the baseline projection in 2010. If the Kyoto Protocol were fully implemented, the unemployment rate in Wyoming would reach 8.3% in 2010.